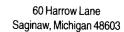
### **AUDITING PROCEDURES REPORT**

Issued under P.A. 2 of 1968, as amended. Filing is mandatory.				
Local Government Type City Township Village Other		E SOIL	County NA-SO	V
Audit Date  2-29-04  Opinion Date  4-26	ーのゲ Date Accountant Report Su	bmitted to State:		
We have audited the financial statements of prepared in accordance with the Statements Reporting Format for Financial Statements Department of Treasury.  We affirm that:	this local unit of government and res of the Governmental Accounting	Standards Boar	d (SASB) Garriate)	Michigan
We have complied with the Bulletin for th	e Audits of Local Units of Governm	ent in Michigan	a <b>soreanisaeud</b> ut & Fin	ANCE DIV.
2. We are certified public accountants regis	tered to practice in Michigan.			
We further affirm the following. "Yes" responsible report of comments and recommendation		ncial statements	, including the no	otes, or in
You must check the applicable box for each if	tem below.			
yes no 1. Certain component uni	its/funds/agencies of the local unit a	are excluded fron	n the financial sta	atements.
yes no 2. There are accumulate earnings (P.A. 275 of 1	ed deficits in one or more of this 980).	unit's unreserv	ed fund balance	es/retained
yes no 3. There are instances o 1968, as amended).	of non-compliance with the Uniform	Accounting and	Budgeting Act	(P.A. 2 o
	ated the conditions of either an orden an order issued under the Emerger			inance Ac
	eposits/investments which do not co MCL 129.91], or P.A. 55 of 1982, a			s. (P.A. 20
yes v no 6. The local unit has been unit.	n delinquent in distributing tax reve	nues that were o	collected for anoth	her taxing
earned pension benefit	ated the Constitutional requirement ts (normal costs) in the current year s are more than the normal cost r	r. If the plan is m	nore than 100% fo	unded and
yes no 8. The local unit uses cre 1995 (MCL 129.241).	edit cards and has not adopted an a	applicable policy	as required by F	P.A. 266 o
yes I no 9. The local unit has not a	adopted an investment policy as red	quired by P.A. 19	96 of 1997 (MCL	129.95).
We have enclosed the following:		Enclosed F	To Be Forwarded R	Not equired
The letter of comments and recommendation	is. P6 20	$\times$		
Reports on individual federal financial assista	ance programs (program audits).			×
Single Audit Reports (ASLGU).				×
Certified Public Accountant (Firm Name)	ATHIAUME & CO			
Street Address 60 HARROW L	N City SHOIN	AW Sta	ite ZIP482	03
Accountant Signature / Lennith G	7. Tenthramore			



(989) 791-1555 Fax (989) 791-1992



### INDEPENDENT AUDITORS' REPORT

To the Village Council Village of Free Soil Mason County, Michigan

We have audited the accompanying general purpose financial statements of the Village of Free Soil, Michigan as of February 29, 2004 and for the year then ended, as listed in the table of contents. These general purpose financial statements are the responsibility of the Village of Free Soil's management. Our responsibility is to express an opinion on these general purpose financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the general purpose financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall general purpose financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the general purpose financial statements referred to above present fairly, in all material respects, the financial position of the Village of Free Soil, Michigan, as of February 29, 2004, and the results of its operations and cash flows of its proprietary fund type for the year then ended, in conformity with accounting principles generally accepted in the United States.

Our audit was made for the purpose of forming an opinion on the general purpose financial statements taken as a whole. Supplemental information data listed in the table of contents are presented for purposes of additional analysis and are not a required part of the general purpose financial statements of the Village of Free Soil, Michigan. Such information has been subjected to the auditing procedures applied in the audit of the general purpose financial statements, and in our opinion, the information is fairly stated in all material respects in relation to the general purpose financial statements taken as a whole.

April 26, 2004

Berthiume & Co.

### ALL FUND TYPES AND ACCOUNT GROUPS

## **COMBINED BALANCE SHEET**

February 29, 2004

			PROPRIETARY GOVERNMENTAL FUND FUND TYPES TYPES			ACCOUNT GROUPS		Totals																		
		General		Special Revenue		Internal Service																		General Fixed Assets	•	morandum only) Primary overnment
ASSETS:																										
Cash and equivalents Taxes receivable	\$	40,201 1,235	\$	62,564	\$	14,201	\$	-	\$	116,966 1,235																
Due from other governmental units Due from other funds		2,608		5,637 -		940		-		8,245 940																
Property, plant, and equipment, net Total assets	<del>-</del>	44,044	\$	68,201		12,173 27,314	\$	22,637 22,637	\$	34,810 162,196																
LIABILITIES AND FUND																										
EQUITY:																										
Liabilities: Accounts payable Due to other funds	\$	266	\$	270 940	\$	-	\$	-	\$	536 940																
Total liabilities		266		1,210		-		-		1,476																
Fund Equity: Investment in general fixed assets		_		_		_		22,637		22,637																
Retained Earnings: Unreserved – undesignated Fund Balance:		-		· -		27,314		22,037		27,314																
Unreserved – undesignated		43,778		66,991		-		-		110,769																
Total fund equity		43,778		66,991		27,314		22,637		160,720																
Total liabilities & fund equity	\$	44,044	\$	68,201	\$	27,314	\$	22,637	\$	162,196																

#### ALL GOVERNMENTAL FUND TYPES

# COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

	GOVERNMENTAL FUND TYPES				(men	Totals norandum only)	
		General	Special Revenue			Primary vernment	
REVENUES:		Оенеги	•	Kevenue	00	vernment	
Property taxes Intergovernmental:	\$	6,818	\$	-	\$	6,818	
State grants		15,144		30,693		45,837	
Interest and rentals		502		573		1,075	
Other revenue		3,114		-		3,114	
Total revenues		25,578		31,266		56,844	
EXPENDITURES:							
General government		19,059		_		19,059	
Public works		-		13,892		13,892	
Other		5,920		· -		5,920	
Capital outlay		129		-		129	
Total expenditures		25,108		13,892		39,000	
Excess of revenues and other financing sources over							
(under) expenditures and other financing uses		470		17,374		17,844	
Fund balances, beginning of year		43,308		49,617		92,925	
Fund balances, end of year	\$	43,778	\$	66,991	\$	110,769	

#### GENERAL AND SPECIAL REVENUE FUNDS

# COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET & ACTUAL

		GENERAL FUNDS						SPECIAL REVENUE FUNDS						
	_	Variance Favorable Budget Actual (Unfavorable)		Budget		Actual (U	Variance Favorable Infavorable)							
REVENUES:														
Property taxes Intergovernmental:	\$	6,750	\$	6,818	\$	68	\$	-	\$	-	\$	-		
State grants		15,000		15,144		144		29,700		30,693		993		
Interest and rentals		300		502		202		-		573		573		
Other revenue	_	200		3,114		2,914		-		-				
Total revenues		22,250		25,578		3,328		29,700		31,266		1,566		
EXPENDITURES:														
General government		34,990		19,059		15,931		_		-		_		
Public safety		500		· -		500		-		_		_		
Public works		-		-		-		42,000		13,892		28,108		
Other		5,750		5,920		(170)		-		-		-		
Capital outlay		300		129		171		<del>-</del>		-		-		
Total expenditures	_	41,540		25,108		16,432		42,000		13,892		28,108		
Excess of revenues and other financing sources over (under) expenditures and other financing uses		(19,290)		470		19,760		(12,300)		17,374		29,674		
Fund balances, beginning of year		43,308		43,308		-		49,617		49,617		_		
Fund balances, end of year	\$	24,018	\$	43,778	\$	19,760	\$	37,317	\$	66,991	\$	29,674		

## ALL PROPRIETY FUNDS

# COMBINED STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN RETAINED EARNINGS

	Internal Service
OPERATING REVENUES:	
Charges for services	\$ 7,610
Total revenues	7,610
OPERATING EXPENSES:	
Supplies	303
Repair and maintenance	634
Depreciation	1,391
Total expenses	2,328
Net income (loss)	5,282
Retained earnings, beginning of year	22,032
Retained earnings, end of year	\$ 27,314

### ALL PROPRIETY FUND TYPES

## COMBINED STATEMENT OF CASH FLOWS

For the Year Ended February 29, 2004

	Internal Service
CASH FLOWS FROM OPERATING ACTIVITIES:	
Cash received for rent	\$ 8,377
Cash payments to suppliers for goods and services	(937)
Net cash provided (used) for operating activities	 7,440
Net increase (decrease) in cash and cash equivalents	7,440
Cash and cash equivalents, February 28, 2003	 6,761
Cash and cash equivalents, February 29, 2004	\$ 14,201
Reconciliation of operating income to net cash provided (used) for operating activities: Operating income Depreciation Decrease in assets	\$ 5,282 1,391 767
Net cash provided (used) for operating activities	\$ 7,440

1

#### NOTES TO FINANCIAL STATEMENTS

February 29, 2004

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Village of Free Soil, Mason County, Michigan, conform to generally accepted accounting principles as applicable to governmental units.

#### REPORTING ENTITY:

In accordance with the provisions of the Governmental Accounting Standards Board's Statement No. 14 "The Financial Reporting Entity," the general purpose financial statements of the Village contain all the Village funds and account groups that are controlled by or dependent on the Village's executive or legislative branches.

The reporting entity is the Village of Free Soil. The Village is governed by an elected Village Council. As required by generally accepted accounting principles, these financial statements present the Village as the primary government.

#### **BASIS OF PRESENTATION:**

The financial activities of the Village are recorded in separate funds and account groups, categorized, and described as follows:

#### **Governmental Funds:**

- General Fund This fund is used to account for all financial transactions except those required to be accounted for in another fund. This fund includes the general operating expenditures of the local unit. Revenues are derived primarily from property taxes, state and federal distributions, and other intergovernmental revenues.
- Special Revenue Funds These funds are used to account for specific governmental revenues requiring separate accounting because of legal or regulatory provisions or administrative action.

#### **Proprietary Funds:**

• Internal Service Fund – This fund accounts for the financing of goods and services provided by one department to other departments of the Village.

#### **Account Group:**

• General Fixed Assets Account Group - This account group presents the fixed assets of the local unit utilized in its general operations.

## NOTES TO FINANCIAL STATEMENTS (continued)

February 29, 2004

#### MEASUREMENT FOCUS/BASIS OF ACCOUNTING:

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present revenues and other financing sources and expenditures and other financial uses in net current assets.

The modified accrual basis of accounting is followed by the governmental fund types. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual which is both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures, other than principal and interest on long-term debt, are recorded when the related fund liability is incurred, if measurable. Principal and interest on general long-term debt is recognized when due.

Revenues from local sources consist primarily of property taxes. Property taxes and revenues received from the State are recognized when susceptible to accrual. Miscellaneous revenues are recorded as revenue when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned since they are measurable and available.

The proprietary fund type is accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of this fund are included on the balance sheet. Fund equity is segregated into contributed capital and retained earnings components. Proprietary fund type operating statements present revenues and expenses in net total assets. The accrual basis of accounting is utilized by the proprietary fund type. Under this basis of accounting, revenues are recognized when earned and expenses are recognized when the related liability is incurred.

#### **PROPERTY TAXES:**

Property taxes and other revenue that are both measurable and available for use to finance operations are recorded as revenue when earned.

Properties are assessed as of December 31 and the related property taxes become a lien on July 1 of the following year. These taxes are due on September 14, with the final collection date of March 1 before they are added to the county tax rolls. The Village 2003 tax roll millage rate was 4.2296 mills and the taxable value was \$1,596,232.

#### **FIXED ASSETS:**

Purchases of fixed assets for all funds are recorded as expenditures in their respective funds at the time of purchase. They are also recorded at cost in the General Fixed Assets Group of Accounts as required by generally accepted accounting principles.

#### **INVESTMENTS:**

Investments, if any, are stated at fair value.

## NOTES TO FINANCIAL STATEMENTS (continued)

February 29, 2004

#### **RECEIVABLES:**

Receivables have been recognized for all significant amounts due to the Village. Allowances for uncollectible accounts have not been provided for in that collection is not considered doubtful and any uncollected amount would be immaterial.

#### **INVENTORIES:**

Inventories of supplies are considered to be immaterial and are not recorded.

#### COMPENSATED ABSENCES (VACATION AND SICK LEAVE):

Employees are not allowed to accumulate vacation and sick pay and therefore none is recorded in the financial statements.

#### **BUDGETS AND BUDGETARY ACCOUNTING:**

The following procedures are followed in establishing the budgetary data reflected in these general purpose financial statements:

- 1. Prior to the beginning of the fiscal year, the proposed budget for each budgetary fund is submitted to the Village Council for consideration.
- 2. The proposed budgets include expenditures as well as the methods of financing them.
- 3. Public hearings are held to obtain taxpayer comments.
- 4. The budgets are adopted at the activity level by a majority vote of the Village Council.
- 5. The budgets are adopted on the modified accrual basis of accounting.
- 6. The originally adopted budgets can be amended during the year only by a majority vote of the Village Council.
- 7. The adopted budgets are used as a management control device during the year for all budgetary funds.
- 8. Budget appropriations lapse at the end of each fiscal year.
- 9. The budgeted amounts shown in these general purpose financial statements are the originally adopted budgets with all amendments that were approved by the Village Council during the fiscal year.

#### **ENCUMBRANCES:**

Encumbrances involving the current recognition of purchase orders, contracts, and other commitments for future expenditures are not recorded.

#### **POST-EMPLOYMENT BENEFITS:**

The Village provides no post-employment benefits to past employees.

## **NOTES TO FINANCIAL STATEMENTS (continued)**

February 29, 2004

#### **NOTE 2 – DEPOSITS AND INVESTMENTS**

Michigan Compiled Laws, Section 129.91, authorizes the Village to deposit and invest in the accounts of federally insured banks, credit unions, and savings and loan associations; bonds, securities, and other direct obligations of the United States, or any agency or instrumentality of the United States; United States government or federal agency obligation repurchase agreements; banker's acceptance of the United States banks; commercial paper rated within the two highest classifications, which mature not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions which are rated as investment grade; and mutual funds composed of investment vehicles which are legal for direct investment by local units of government in Michigan. Financial institutions eligible for deposit of public funds must maintain an office in Michigan.

The Village Council has designated one bank for the deposit of Village funds. The investment policy adopted by the Council in accordance with *Public Act 196 of 1997* has authorized investment in all investments authorized by state law as listed above.

The Village's deposits and investments are in accordance with statutory authority.

The Governmental Accounting Standards Board Statement No. 3, risk disclosures for the cash deposits, is as follows:

Dank

**Total Deposits** 

Amounts in the bank balances are without considering deposits in transit or uncleared checks.

	Balances
Insured (FDIC)	\$ 107,790
Total Deposits	\$ 107,790

The Village of Free Soil did not have any investments as of February 29, 2004.

## NOTES TO FINANCIAL STATEMENTS (continued)

February 29, 2004

#### **NOTE 3 – FIXED ASSETS**

A summary of changes in general fixed assets follows:

	Balance 2/28/03		Additions		etions	Balance 2/29/04	
Building Equipment	\$ 10,838 11,799	\$	-	\$	-	\$	10,838 11,799
Totals	\$ 22,637	\$	_	\$	-	\$	22,637

A summary of propriety fund type plant, property and equipment follows:

Fixed assets	\$ 23,912
Accumulated depreciation	 (11,739)
Net fixed assets	\$ 12,173

#### **NOTE 4 – DEFERRED COMPENSATION PLAN**

The Village does not have a deferred compensation plan.

#### **NOTE 5 – PENSION PLAN**

The Village does not have a pension plan.

#### **NOTE 6 - RISK MANAGEMENT**

The Village is exposed to various risks of loss related to property loss, torts, errors, omissions, and employee injuries (workers' compensation). The Village has purchased commercial insurance for property loss, torts, and workers' compensation claims. Settled claims relating to the commercial insurance have not exceeded the amount of insurance coverage in any of the past three fiscal years.

## NOTES TO FINANCIAL STATEMENTS (continued)

February 29, 2004

#### **NOTE 7 – BUDGET VARIANCES**

During 2003-2004 Village expenditures exceeded the budgeted amounts as follows:

	<u></u>	Budget	Actual	Unfavorable Variance		
GENERAL FUND: Other expenditures	\$	5,750	\$ 5,920	\$	(170)	

### NOTE 8 – INTERFUND RECEIVABLES AND PAYABLES

Fund	Inte Rece	Interfund Payable		
Internal Service – Equipment Fund	\$	940	\$	-
Major Street Fund		-		713
Local Street Fund		_		227
	\$	940	\$	940

#### NOTE 9 – TRANSFERS IN AND TRANSFERS OUT

For the fiscal year ended February 29, 2004, the Village made no interfund transfers.

#### **NOTE 10 – BUILDING PERMITS**

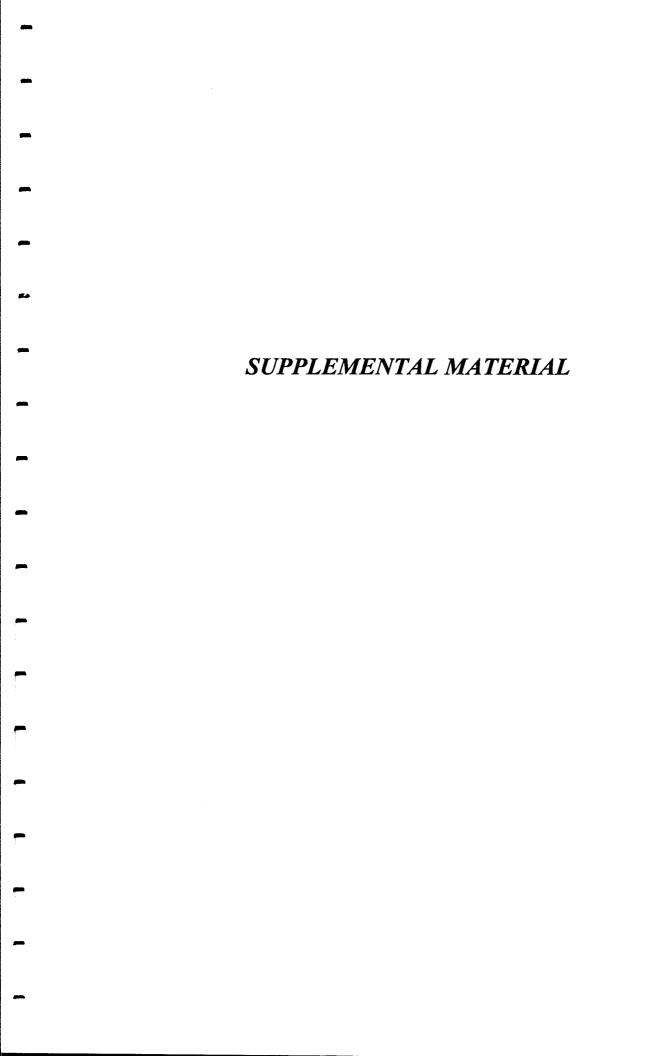
The Village of Free Soil does not issue building permits. Building permits are issued by Mason County.

## NOTES TO FINANCIAL STATEMENTS (continued)

February 29, 2004

#### NOTE 11 – TOTAL COLUMNS ON COMBINED STATEMENTS - OVERVIEW

The total columns on the combined financial statements are captioned "Memorandum Only" to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present financial position, results of operations, or changes in financial position in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation, because interfund eliminations have not been made in the aggregation of this data.



## ALL SPECIAL REVENUE FUNDS

## **COMBINING BALANCE SHEET**

February 29, 2004

	 Major Street Fund	Local Street Fund	 Totals
ASSETS:			
Cash and equivalents  Due from other government units	\$ 45,455 4,740	\$ 17,109 897	\$ 62,564 5,637
Total assets	\$ 50,195	\$ 18,006	\$ 68,201
LIABILITIES AND FUND EQUITY:  Liabilities:  Accounts payable Due to other funds	\$ 210 713	\$ 60 227	\$ 270 940
Total liabilities	 923	 287	1,210
Fund Equity: Fund Balance: Unreserved – undesignated	49,272	17,719	66,991
Total fund equity	 49,272	17,719	66,991
Total liabilities and fund equity	\$ 50,195	\$ 18,006	\$ 68,201

## ALL SPECIAL REVENUE FUNDS

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

	<del></del>	Major Street Fund	 Local Street Fund	 Totals
REVENUES:				
Intergovernmental: State grants Interest and rentals	\$	25,221 382	\$ 5,472 191	\$ 30,693 573
Total revenues		25,603	5,663	31,266
EXPENDITURES:				
Public works		9,213	4,679	13,892
Total expenditures		9,213	 4,679	13,892
Excess of revenues over (under) expenditures		16,390	984	17,374
Fund balances, beginning of year		32,882	16,735	49,617
Fund balances, end of year	\$	49,272	\$ 17,719	\$ 66,991

## GENERAL FUND

## **DETAIL STATEMENT OF REVENUES**

REVENUES	
Current Taxes: Property taxes Property tax administration fee	\$ 6,751 67
	6,818
State Grants:	
State revenue sharing	15,144
	15,144
Interest and Rents:	
Interest earned	502
	502
Other Revenue:	
Contributions and donations	3,070
Miscellaneous/other	44
	3,114
Total revenues	\$ 25,578

#### GENERAL FUND

# DETAIL STATEMENT OF EXPENDITURES AND OTHER FINANCING USES

For the Year Ended February 29, 2004

#### **EXPENDITURES**

General Government:	
Board:	
Personnel	\$ 1,789
Fringe benefits	65
Contracted services	4,204
Utilities	4,919
Other	143
	11,120
President:	
Personnel	609
	609
Clerk:	
Personnel	1,455
Supplies	63
Mileage/auto Training	173
Other	110
Other	26
4124	1,827
Audit: Contracted services	1 705
Contracted Sci vices	1,785
	1,785
Treasurer:	
Personal services	1,124
Supplies	358
	1,482
Elections:	
Supplies	264
Printing and publications	22
	286
Community Activities – Tree Project:	
Supplies	1,950
	1,950
Total general government	19,059
	,

### GENERAL FUND

# STATEMENT OF EXPENDITURES AND OTHER FINANCING USES, continued

For the Year Ended February 29, 2004

## **EXPENDITURES**, continued

Other:	
Insurance and Bonds: Insurance	5,920
	5,920
Total other	5,920
Capital Outlay:	
General Government: Clerk	129
	129
Total capital outlay	129
Total expenditures	\$ 25,108



60 Harrow Lane Saginaw, Michigan 48603

> (989) 791-1555 Fax (989) 791-1992

#### MANAGEMENT LETTER

To the Village Council Village of Free Soil Mason County, Michigan

We have completed our audit of the financial statements of the Village of Free Soil for the year ended February 29, 2004, and have issued our report thereon dated April 26, 2004. As part of our examination, we made a study and evaluation of the Village's system of internal accounting control to the extent we considered necessary to evaluate the system as required by generally accepted auditing standards. The purpose of our study and evaluation was to determine the nature, timing and extent of the auditing procedures necessary for expressing an opinion on the Village's financial statements. Our study and evaluation was more limited than would be necessary to express an opinion on the system of internal accounting control taken as a whole.

The Village's administration is responsible for establishing and maintaining a system of internal accounting control. In fulfilling this responsibility, estimates and judgments by the administration are required to assess the expected benefits and related costs of control procedures. The objectives of a system are to provide the administration with reasonable, but not absolute assurance that assets are safeguarded against unauthorized use or disposition and that transactions are executed in accordance with the administration's authorization and recorded properly to permit the preparation of financial statements in accordance with generally accepted accounting principles.

Because of inherent limitations in any system of internal accounting control, errors or irregularities may, nevertheless, occur and not be detected. Also, projection of any evaluation of the system to future periods is subject to the risk that procedures may become inadequate because of changes in conditions or the degree of compliance with the procedures may deteriorate.

Our study and evaluation made for the limited purpose described in the first paragraph would not necessarily disclose all material weaknesses in the system. Accordingly, we do not express an opinion on the system of internal accounting control of the Village of Free Soil taken as a whole. Our study and evaluation disclosed no conditions that we believe to be material weaknesses.

This report is intended solely for the use of the Village management and should not be used for any other purpose.

We wish to extend our appreciation to you and your staff for the assistance accorded us during our examination.

Berthiaume & Company

Certified Public Accountants

Berthiaume & Co.

April 26, 2004